# Ballot secrecy with malicious bulletin boards 

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#### Abstract

This letter proposes a formal definition of ballot secrecy in the computational model of cryptography. The definition builds upon and strengthens earlier definitions by Bernhard et al. (ASIACRYPT'12, ESORICS'11 \& ESORICS'13). The new definition is intended to ensure that ballot secrecy is preserved in the presence of malicious bulletin boards, whereas earlier definitions by Bernhard et al. only consider honest bulletin boards.


## 1 Introduction

Voters should be able to express their free-will in elections without fear of retribution; this property is known as privacy. Ballot secrecy ${ }^{1}$ has emerged as a de facto standard privacy requirement of election schemes.

- Ballot secrecy. A voter's vote is not revealed to anyone.

Bernhard et al. [SB14,SB13,BPW12a,BPW12b, BCP ${ }^{+}$11] formally define ballot secrecy in the computational model of cryptography. Their definitions assume the bulletin board is honest and provide no privacy guarantees if this trust assumption is violated. This letter builds upon and strengthens the definitions by Bernhard et al. to ensure that ballot secrecy is preserved in the presence of malicious bulletin boards.

## 2 Preliminaries

Standard notation is adopted for the application of probabilistic algorithms $A$, namely, $A\left(x_{1}, \ldots, x_{n} ; r\right)$ is the result of running $A$ on input $x_{1}, \ldots, x_{n}$ and

[^0]coins $r$. Moreover, $A\left(x_{1}, \ldots, x_{n}\right)$ denotes $A\left(x_{1}, \ldots, x_{n} ; r\right)$, where $r$ is chosen at random. The assignment of $\alpha$ to $x$ is written $x \leftarrow \alpha$ and the assignment of a random element from set $S$ to $x$ is written $x \leftarrow_{R} S$. Vectors are denoted using boldface, for example, $\mathbf{x}$. Set membership notation is extended to vectors: $x$ is an element (respectively, $x$ is not an element) of the vector $\mathbf{x}$ is written $x \in \mathbf{x}$ (respectively, $x \notin \mathbf{x}$ ).

The syntax and security definitions for election schemes are recalled ${ }^{2}$ from Smyth \& Bernhard [SB14, SB13]:
Definition 1 (Election scheme). An election scheme is a tuple of efficient algorithms (Setup, Vote, BB, Tally) such that:

- The setup algorithm Setup takes a security parameter $1^{n}$ as input and outputs a bulletin board $\mathfrak{b b}$, vote space $\mathfrak{m}$, public key $p k$, and private key sk, where $\mathfrak{b b}$ is a set and $\mathfrak{m}$ is a set.
- The vote algorithm Vote takes a public key pk and vote $v \in \mathfrak{m}$ as input, and outputs a ballot b.
- The bulletin board algorithm BB takes a bulletin board $\mathfrak{b b}$ and ballot $b$ as input, where $\mathfrak{b b}$ is a set. It outputs $\mathfrak{b b} \cup\{b\}$ if successful (i.e., $b$ is added to $\mathfrak{b b}$ ) or $\mathfrak{b b}$ to denote failure (i.e., $b$ is not added).
- The tally algorithm Tally takes a private key sk and bulletin board $\mathfrak{b b}$ as input, where $\mathfrak{b b}$ is a set. It outputs a multiset $\mathfrak{v}$ representing the election result if successful or the empty set $\emptyset$ to denote failure, and auxiliary data aux.
Moreover, the scheme must satisfy the following correctness property: for all parameters $\left(\mathfrak{b b}_{0}, \mathfrak{m}, p k, s k\right) \leftarrow \operatorname{Setup}\left(1^{n}\right)$, votes $v \in \mathfrak{m}$, sets $\mathfrak{b b}$, ballots $b \leftarrow$ Vote $_{p k}(v)$, bulletin boards $\mathfrak{b b}^{\prime} \leftarrow \mathrm{BB}(\mathfrak{b b}, b)$ and tallying data $(\mathfrak{v}$, aux $) \leftarrow$ Tally $_{s k}(\mathfrak{b b})$ and $\left(\mathfrak{v}^{\prime}\right.$, aux $\left.x^{\prime}\right) \leftarrow$ Tally $_{\text {sk }}\left(\mathfrak{b b}^{\prime}\right)$, it holds with overwhelming probability that $\mathfrak{b b}^{\prime}=$ $\mathfrak{b b} \cup\{b\}$ and if $\mathfrak{v} \neq \emptyset$, then $\mathfrak{v}^{\prime}=\mathfrak{v} \cup\{v\}$ and $|\mathfrak{v}|=|\mathfrak{b b}|$, otherwise, $\mathfrak{v}^{\prime}=\emptyset$.

Definition 2 (Ballot secrecy with a trusted bulletin board). Let $\Gamma=$ (Setup, Vote, BB , Tally) be an election scheme, $\mathcal{A}=\left(A_{1}, A_{2}\right)$ be an adversary, and $I^{I N D}-S_{\mathcal{A}, \Gamma}(n)$ be the quantity defined below, where $n$ is the security parameter.

$$
\begin{aligned}
2 \cdot \operatorname{Pr}\left[L_{0} \leftarrow \emptyset ; L_{1} \leftarrow \emptyset ;\left(\mathfrak{b b}_{0}, \mathfrak{m}, p k, s k\right)\right. & \leftarrow \operatorname{Setup}\left(1^{n}\right) \\
\mathfrak{b b}_{1} \leftarrow \mathfrak{b b}_{0} ; \beta & \leftarrow R\{0,1\} ; \\
s & \left.\leftarrow A_{1}^{\mathcal{O}}(\mathfrak{m}, p k): A_{2}(\mathfrak{v}, a u x, s)=\beta\right]-1
\end{aligned}
$$

In the above game, $L_{0}$ and $L_{1}$ are multisets, the oracle $\mathcal{O}$ is defined below, and $\mathfrak{v}$ and aux are defined as follows: if $L_{0}=L_{1}$, then $(\mathfrak{v}$, aux $) \leftarrow \operatorname{Tally}_{s k}\left(\mathfrak{b b}_{\beta}\right)$, otherwise, aux $\leftarrow \perp ;\left(\mathfrak{v}\right.$, aux $\left.^{\prime}\right) \leftarrow$ Tally $_{\text {sk }}\left(\mathfrak{b b}_{0}\right)$.

[^1]- $\mathcal{O}\left(v_{0}, v_{1}\right)$ computes $L_{0} \leftarrow L_{0} \cup\left\{v_{0}\right\} ; L_{1} \leftarrow L_{1} \cup\left\{v_{1}\right\} ; b_{0} \leftarrow \operatorname{Vote}_{p k}\left(v_{0}\right) ; b_{1} \leftarrow$ Vote $_{p k}\left(v_{1}\right) ; \mathfrak{b b}_{0} \leftarrow \mathrm{BB}\left(\mathfrak{b b}_{0}, b_{0}\right) ; \mathfrak{b b}_{1} \leftarrow \mathrm{BB}\left(\mathfrak{b b}_{1}, b_{1}\right)$, where $v_{0}, v_{1} \in \mathfrak{m}$.
- $\mathcal{O}(b)$ computes $\mathfrak{b b}_{\beta}^{\prime} \leftarrow \mathfrak{b b}_{\beta} ; \mathfrak{b b}_{\beta} \leftarrow \mathrm{BB}\left(\mathfrak{b b}_{\beta}\right.$, b) and if $\mathfrak{b b}_{\beta} \neq \mathfrak{b b}_{\beta}^{\prime}$, then also computes $\mathfrak{b b}_{1-\beta} \leftarrow \mathrm{BB}\left(\mathfrak{b b}_{1-\beta}, b\right)$.
- $\mathcal{O}()$ outputs $\mathfrak{b b}_{\beta}$.

Election scheme $\Gamma$ satisfies ballot secrecy with a trusted bulletin board if for all probabilistic polynomial-time adversaries $\mathcal{A}$ and security parameters n, there exists a negligible function negl such that IND-SEC $C_{\mathcal{A}, \Gamma}(n) \leq \operatorname{negl}(n)$.

The use of algorithm BB in Definition 2 implies that real-world elections must use this algorithm to ensure privacy. This may introduce an unnecessary trust assumption: voters must trust the system to only add ballots to the bulletin board using algorithm BB. The next section proposes a new definition of ballot secrecy that does not use this algorithm.

## 3 Ballot secrecy with malicious bulletin boards

A stronger definition of ballot secrecy is proposed:
Definition 3 (Ballot secrecy). Let $\Gamma=$ (Setup, Vote, BB, Tally) be an election scheme, $\mathcal{A}=\left(A_{1}, A_{2}\right)$ be an adversary, and IND-SEC ${ }_{\mathcal{A}, \Gamma}^{\#}(n)$ be the quantity defined below, where $n$ is the security parameter.

$$
\begin{aligned}
& 2 \cdot \operatorname{Pr}\left[(\mathfrak{b b}, \mathfrak{m}, p k, s k) \leftarrow \operatorname{Setup}\left(1^{n}\right) ; \beta \leftarrow_{R}\{0,1\} ; L \leftarrow \emptyset ;\right. \\
& \left(\mathfrak{b b}{ }^{\prime}, s\right) \leftarrow A_{1}^{\mathcal{O}}(\mathfrak{b b}, \mathfrak{m}, p k) ;(\mathfrak{v}, \text { aux }) \leftarrow \text { Tally }_{s k}\left(\mathfrak{b b}^{\prime}\right): \\
& \left\{v_{0} \mid b \in \mathfrak{b b}^{\prime} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}=\left\{v_{1} \mid b \in \mathfrak{b b}^{\prime} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\} \\
& \left.\wedge A_{2}(\mathfrak{v}, a u x, s)=\beta\right]-1
\end{aligned}
$$

Oracle $\mathcal{O}$ is defined as follows:

- $\mathcal{O}\left(v_{0}, v_{1}\right)$ computes $b \leftarrow \operatorname{Vote}_{p k}\left(v_{\beta}\right) ; L \leftarrow L \cup\left\{\left(b, v_{0}, v_{1}\right)\right\}$ and outputs $b$, where $v_{0}, v_{1} \in \mathfrak{m}$.

Election scheme $\Gamma$ satisfies ballot secrecy if for all probabilistic polynomial-time adversaries $\mathcal{A}$ and security parameters $n$, there exists a negligible function negl such that IND-SEC $C_{\mathcal{A}, \Gamma}^{\#}(n) \leq \operatorname{neg}(n)$.
Informally, the above game proceeds as follows. First, the challenger executes the setup algorithm to construct a bulletin board $\mathfrak{b b}$, a vote space $\mathfrak{m}$, a public key $p k$, and a private key $s k$. The challenger also selects a random bit $\beta$ and initialises $L$ as the empty set. Secondly, the adversary executes the algorithm $A_{1}$. The algorithm $A_{1}$ has access to an oracle $\mathcal{O}$ which outputs challenge ballots as follows: $\mathcal{O}\left(v_{0}, v_{1}\right)$ records chosen votes $v_{0}$ and $v_{1}$, and outputs a ballot for candidate $v_{\beta}$. Thirdly, the challenger computes the election result $\mathfrak{v}$ and auxiliary
data aux. The challenger requires that the tallies of chosen votes are equivalent, thus preventing the adversary from trivially revealing $\beta$. (The distinction between $\beta=0$ and $\beta=1$ is trivial when the tallies of chosen votes differ, because the adversary can test for the presence of chosen votes in the election result.) Formally, equivalence between the tallies of chosen votes is captured by equality of the multisets $\left\{v_{0} \mid b \in \mathfrak{b b}^{\prime} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$ and $\left\{v_{1} \mid b \in \mathfrak{b b}^{\prime} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$. Finally, the adversary executes the algorithm $A_{2}$ on the election result $\mathfrak{v}$, auxiliary data $a u x$, and any state information $s$ provided by $A_{1}$. The election scheme satisfies ballot secrecy if the adversary has less than a negligible advantage over guessing the challenge ballots she interacted with. Intuitively, if the adversary loses the game, then the adversary is unable to distinguish between ballots for different candidates, hence, voters' votes cannot be revealed. On the other hand, if the adversary wins the game, then there exists a strategy to distinguish ballots for different candidates.

Theorem 1. If an election scheme satisfies ballot secrecy, then the election scheme satisfies ballot secrecy with a trusted bulletin board.
The proof of Theorem 1 appears in Appendix A.
The inverse of Theorem 1 does not hold, as a variant of Bernhard et al.'s Backdoor-Enc2Vote construction [SB14, SB13,BPW12b, BCP ${ }^{+}$11] demonstrates:

Definition 4 (Backdoor-Enc2Vote). Given an asymmetric encryption scheme $\Pi=$ (Gen, Enc, Dec), the election scheme Backdoor-Enc2Vote $(\Pi)$ is defined as follows.

- Setup takes a security parameter $1^{n}$ as input and outputs ( $\left.\emptyset, \mathfrak{m}, p k, s k\right)$, where $(p k, s k) \leftarrow \operatorname{Gen}\left(1^{n}\right)$ and $\mathfrak{m}$ is the encryption scheme's message space.
- Vote takes a public key pk and vote $v \in \mathfrak{m}$ as input, and outputs $\operatorname{Enc}_{p k}(v)$.
- BB takes a bulletin board $\mathfrak{b b}$ and ballot b as input, where $\mathfrak{b b}$ is a multiset. If $b \in \mathfrak{b b} \cup\{\perp\}$, then the algorithm outputs $\mathfrak{b b}$ (denoting failure), otherwise, the algorithm outputs $\mathfrak{b b} \cup\{b\}$.
- Tally takes as input a private key sk and a bulletin board $\mathfrak{b b}$, where $\mathfrak{b b}$ is a multiset. If $\perp \in \mathfrak{b b}$, then aux $\leftarrow\left\{\left(b, \operatorname{Dec}_{s k}(b)\right) \mid b \in \mathfrak{b b}\right\}$, otherwise, aux $\leftarrow \perp$. It outputs the multiset $\left\{\operatorname{Dec}_{s k}(b) \mid b \in \mathfrak{b b}\right\}$ and auxiliary data aux.

Intuitively, given an asymmetric encryption scheme $\Pi$ satisfying NM-CPA, the construction Backdoor-Enc2Vote( $\Pi$ ) preserves ballot secrecy from $\Pi$ until tallying. Moreover, if the bulletin board does not contain $\perp$, then algorithm Tally maintains ballot secrecy by returning the number of votes for each candidate as an unordered multiset of votes. However, if the bulletin board contains $\perp$, then the auxiliary data produced by algorithm Tally maps ballots to votes. Algorithm BB prevents $\perp$ from appearing on the bulletin board, hence, Backdoor-Enc2Vote( $\Pi$ ) preserves ballot secrecy with a trusted bulletin board. However, a malicious bulletin board may not use algorithm BB and, hence, ballot secrecy is not preserved:

Proposition 1. Given an encryption scheme $\Pi$ satisfying NM-CPA, the election scheme Backdoor-Enc2Vote $(\Pi)$ satisfies ballot secrecy with a trusted bulletin board, but not ballot secrecy.

A proof that Backdoor-Enc2Vote $(\Pi)$ satisfies ballot secrecy with a trusted bulletin board can be constructed similarly to the proof of [BPW12b, Theorem 4.2]. And a proof that Backdoor-Enc2Vote(П) does not satisfy ballot secrecy can be constructed by formalising an adversary that adds $\perp$ to the bulletin board.

## 4 Conclusion

This letter shows that malicious bulletin boards can violate privacy in a manner that cannot be detected by Bernhard et al.'s definitions of ballot secrecy. This problem is overcome by proposing a stronger definition of ballot secrecy.

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## A Proof of Theorem 1

Suppose $\Gamma=$ (Setup, Vote, BB, Tally) is an election scheme that does not satisfy ballot secrecy with a trusted bulletin board. By Definition 2, for all negligible functions negl, there exists a probabilistic polynomial-time adversary $\mathcal{A}=\left(A_{1}, A_{2}\right)$ and security parameter $n$ such that IND-SEC $\mathcal{A}_{\mathcal{A}, \Gamma}(n)>\operatorname{negl}(n)$. An adversary $\mathcal{B}=\left(B_{1}, B_{2}\right)$ against IND-SEC\# is constructed below. Let $\mathcal{O}_{\mathcal{A}}$ denote $\mathcal{A}$ 's oracle and $\mathcal{O}_{\mathcal{B}}$ denote $\mathcal{B}$ 's oracle.

Algorithm $B_{1}$. On input $\mathfrak{b b}, \mathfrak{m}$ and $p k$, the algorithm proceeds as follows. Initialise multiset $L \leftarrow \emptyset$ and compute $s \leftarrow A_{1}^{\mathcal{O}_{\mathcal{A}}}(\mathfrak{m}, p k)$, handling any oracle calls from $A_{1}$ as follows:

- $\mathcal{O}_{\mathcal{A}}\left(v_{0}, v_{1}\right)$ : compute $b \leftarrow \mathcal{O}_{\mathcal{B}}\left(v_{0}, v_{1}\right) ; L \leftarrow L \cup\left\{\left(b, v_{0}, v_{1}\right)\right\} ; \mathfrak{b b} \leftarrow$ $\mathrm{BB}(\mathfrak{b b}, b)$.
- $\mathcal{O}_{\mathcal{A}}(b)$ : compute $\mathfrak{b b} \leftarrow \operatorname{BB}(\mathfrak{b b}, b)$.
- $\mathcal{O}_{\mathcal{A}}()$ : output $\mathfrak{b b}$.

Let $L_{0} \leftarrow\left\{v_{0} \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$ and $L_{1} \leftarrow\left\{v_{1} \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in\right.$ $L\}$. If $L_{0}=L_{1}$, then output $\left(\mathfrak{b b},\left(s, L_{0}, L_{1}\right)\right)$. Otherwise, compute $\mathfrak{b b}^{\prime} \leftarrow$ $\mathfrak{b b} \backslash\left\{b \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$ and output $\left(\mathfrak{b b}^{\prime},\left(s, L_{0}, L_{1}\right)\right)$.

The embedded adversary $A_{1}$ sees the same distibution of all elements as in the IND-SEC game, in particular, the simulation of $\mathcal{O}_{\mathcal{A}}()$ ensures that $A_{1}$ 's view of the bulletin board is consistent with IND-SEC. The simulation of $\mathcal{O}_{\mathcal{A}}()$ also ensures that the multiset $L$ generated by $B_{1}$ is the same as the multiset generated by $\mathcal{O}_{\mathcal{B}}$.

Algorithm $B_{2}$. Given input $\mathfrak{v}$, aux and $\left(s, L_{0}, L_{1}\right)$, the algorithm computes $g$ as follows:

$$
g \leftarrow \begin{cases}A_{2}(\mathfrak{v}, a u x, s) & \text { if } L_{0}=L_{1} \\ A_{2}(\emptyset, \perp, s) & \text { else if } \mathfrak{v}=\emptyset, \text { denoting failure } \\ A_{2}\left(\mathfrak{v} \cup L_{0}, \perp, s\right) & \text { otherwise }\end{cases}
$$

Output $g$.
It is sufficient to show that the adversary $\mathcal{B}$ guesses $\beta$ correctly with the same advantage as $\mathcal{A}$ in the following two cases. Case $\mathrm{I}: L_{0}=L_{1}$. By definition of $B_{1}$, the bulletin board $\mathfrak{b b}$ contains exactly the ballots added by $\mathcal{O}_{\mathcal{A}}(\cdot)$ and $\mathcal{O}_{\mathcal{A}}(\cdot, \cdot)$ queries. Moreover, we have $\left\{v_{0} \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}=\left\{v_{1} \mid\right.$ $\left.b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$, as required by the challenger. It follows that the embedded adversary $A_{2}$ sees the same distibution of all elements as in IND-SEC, hence, adversary $\mathcal{B}$ guesses $\beta$ correctly with the same advantage as $\mathcal{A}$, i.e., $\operatorname{IND}-\operatorname{SEC}_{\mathcal{A}, \Gamma}^{\#}(n) \leq \operatorname{neg}(n)$. Case II: $L_{0} \neq L_{1}$. By definition of $B_{1}$, the bulletin board $\mathfrak{b b}$ contains exactly the ballots added by $\mathcal{O}_{\mathcal{A}}(\cdot)$ queries. Since $\mathfrak{b b}$ does not contain any ballots added by $\mathcal{O}_{\mathcal{A}}(\cdot, \cdot)$ queries, we have $\emptyset=\left\{v_{0} \mid b \in \mathfrak{b b} \wedge\right.$ $\left.\left(b, v_{0}, v_{1}\right) \in L\right\}=\left\{v_{1} \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$. Suppose $\mathfrak{b b}^{\prime}$ is such that $\mathfrak{b b}=\mathfrak{b b}^{\prime} \backslash\left\{b \mid b \in \mathfrak{b b} \wedge\left(b, v_{0}, v_{1}\right) \in L\right\}$, i.e., $\mathfrak{b b}^{\prime}$ is the bulletin board after $B_{1}$ computed $s \leftarrow A_{1}^{\mathcal{O}_{\mathcal{A}}}(\mathfrak{m}, p k)$. By the correctness property of $\Gamma$, we have $\left(\mathfrak{v}^{\prime}, a u x^{\prime}\right) \leftarrow$ Tally $_{s k}\left(\mathfrak{b b}^{\prime}\right)$ such that either: $\mathfrak{v}=\emptyset \wedge \mathfrak{v}^{\prime}=\emptyset, \mathfrak{v} \neq \emptyset \wedge \mathfrak{v}^{\prime}=\mathfrak{v} \cup L_{0} \wedge \beta=$ 0 , or $\mathfrak{v} \neq \emptyset \wedge \mathfrak{v}^{\prime}=\mathfrak{v} \cup L_{1} \wedge \beta=1$. It follows that the embedded adversary $A_{2}$ sees the same distibution of all elements as in IND-SEC, hence, adversary $\mathcal{B}$ guesses $\beta$ correctly with the same advantage as $\mathcal{A}$, i.e., IND-SEC $\mathcal{A}_{\mathcal{A}, \Gamma}^{\#}(n) \leq \operatorname{negl}(n)$. By Definition 3, election scheme $\Gamma$ does not satisfy ballot secrecy, concluding our proof.

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[^0]:    ${ }^{1}$ The terms privacy and ballot secrecy occasionally appear as synonyms in the literature and ballot secrecy is favoured here because it avoids confusion with other privacy notions, such as receipt-freeness and coercion resistance, for example.

[^1]:    ${ }^{2}$ The definitions assume that the bulletin board is a set - rather than a multiset, à la Smyth \& Bernhard - to prevent the construction of election schemes which are vulnarable to ballot secrecy attacks, when the bulletin board is a multiset [CS11, CS13].

